

"Building a seamless Education and Training System"

QUALITY ASSURANCE STANDARD 1

TVET (CONSULTANCIES)

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QUALITY ASSURANCE STANDARD 1 - CRITERIA AND GUIDELINES FOR REGISTRATION AND ACCREDITATION OF EDUCATION AND TRAINING PROVIDERS

# TECHNICAL AND VOCATIONAL EDUCATION AND TRAINING (TVET)

(CONSULTANCIES)



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#### **SECTION A:**

#### 1.0 PREAMBLE

#### 1.1 LEGAL FRAMEWORK

The Botswana Qualifications Authority (BQA) is mandated by the Botswana Qualifications Authority Act, 2013 to maintain a National Credit and Qualifications Framework (NCQF) and coordinate a quality assurance system for education, training, and skills development. Pursuant to part II, section 4 subsection 2 (I-m) of the Act, BQA has to register and accredit education and training providers, assessors, moderators, awarding bodies, and accredit learning programmes across all education and training subsystems - General Education (GE), Technical and Vocational Education and Training (TVET) and Higher Education (HE).

In accordance with the BQA Act, all Education and Training Providers (ETPs), across all sub-systems, (GE, TVET and HE), that seek to offer qualifications in Botswana, are required to be registered and accredited with BQA. The registration and accreditation of ETPs requires all prospective applicants to submit an application based upon the criteria set out in this document, Quality Assurance Standard 1 (QAS 1). The development of this document has taken into cognisance other relevant Acts, national policies, regulatory structures and global trends in so far as the registration and accreditation of ETPs is concerned. National standard and related criteria will improve the comparability of similar ETPs, nationally and internationally, enhancing their ability to attract learners in a competitive environment.

#### 1.2 AIMS FOR REGISTRATION AND ACCREDITATION OF ETPS

Registration and accreditation of ETPs aims to:

- 1.2.1 ensure the quality of education and training;
- 1.2.2 promote coherence in qualifications;
- 1.2.3 enable access, mobility and progression;
- 1.2.4 ensure that education and training standards are continuously maintained across the ETP; and
- 1.2.5 contribute towards the credibility and marketability of the ETP locally, regionally and internationally.

#### 1.3 PURPOSE

This document provides guidance to entities on the process of registration and accreditation of an ETP which is a prerequisite to learning programme accreditation. In order to become registered and accredited, an ETP must develop a Quality Management System (QMS) that meets the registration and accreditation criteria as outlined in this document.

QAS1 represents the standard that must be met by the applicant and the basis upon which BQA will register and accredit an ETP. It is the baseline of the quality assurance framework, which relates to the inputs, processes and outputs of the ETP, as well as provides qualitative and quantitative benchmarks against which the quality of administrative and academic core functions



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of the ETP are judged. BQA grants registration and accreditation to an ETP when satisfied that the ETP meets this criteria.

#### 2.0 INTERPRETATION

The terms listed below are as defined in the Act, and others as generally used in the global context. "Accreditation" – means a process of ensuring that ETPs and any programme of education and training offered, conform to any quality assurance standards set by the Authority; "Act" – means the Botswana Qualifications Authority Act, 2013;

"Assessor" – means a person registered and accredited by the Authority in accordance with established criteria to collect evidence of learners' work to measure and make judgement about achievement or non-achievement of specified NCQF standards or qualifications;

"Authority" – means the Botswana Qualifications Authority (BQA) established under section 3 (1) of the Botswana Qualifications Authority Act, 2013;

"Credit accumulation and transfer (CAT) system"- means an arrangement whereby the diverse features of both credit accumulation and credit transfer are combined to facilitate lifelong learning and access to the workplace;

"Criteria" – means statements against which the standards of performance are assessed; "Consultancy" – means a firm that provides professional expert advice in a particular area through training and development;

**"Education and Training Provider (ETP)"** – means a person or entity that provides or organises a programme of education and training, including the provision of professional development services; "Moderation" – means the process which ensures that assessment of the outcomes described in NCQF standards or qualifications is fair, valid, reliable and consistent;

**"Moderator"** – means a person who is registered and accredited to ascertain whether or not the assessment of outcomes described in the NCQF standards and qualifications are fair, valid, reliable and consistent;

"National Credit and Qualifications Framework" – means an instrument developed under section 4 (2) (d) of the Botswana Qualifications Authority Act, 2013 for the classification of qualifications according to a set of criteria for specified levels of learning achieved;

"Recognition of Prior Learning (RPL)" - means the principles and processes through which the prior knowledge and skills of a person are made visible, mediated and assessed for the purposes of alternative access and admission, recognition and certification, or further learning and development;

"Registration" – means the process by which the Authority ascertains that the ETP has the requisite human and material resources, systemic structures, policies and processes to operate as an ETP;

"Registration and Accreditation of an ETP" – means a process that an ETP shall undertake with the Authority as a pre-requisite for learning programme accreditation to ascertain that the ETP's capacity to provide for a defined scope of education and training in accordance with the Act;



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**<sup>&</sup>quot;Regulations"** – means Botswana Qualifications Authority (Registration and Accreditation of Education and Training Providers) Regulations 2016;

**<sup>&</sup>quot;Technical and Vocational Education and Training (TVET)"** – means an education, training and learning programme which provides knowledge, skills and competencies relevant for employment or self-employment.



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#### **SECTION B - THE CRITERIA**

#### **CRITERION 1: LEGAL STATUS AND NAME**

BQA seeks to ensure that the applicant represents a body corporate legally constituted in Botswana. A body corporate can be a limited liability company, an incorporated society or a charitable trust. It cannot be a family trust, nor can the ultimate shareholder of the corporate entity be a family trust.

An ETP may be a subsidiary of a wider organisation with business interests beyond education. To keep accountabilities clear, applicants should separate the educational activities of the wider organisation into a discrete body corporate that will become the ETP. If the ETP is not a separate entity, it must be clear to BQA where the responsibility lies for ETP activities. The ETP must identify any additional trading name(s) of the body corporate that differs from its legal name.

The ETP's name should not be misleading, and should also not be similar to the name of another ETP.

#### The applicant shall:

- a. produce verifiable proof of the legal status in Botswana of the organisation establishing the proposed ETP for example a certificate of incorporation as a company, or deed of trust;
- b. provide the company name and registration number of the entity applying for registration and accreditation as an ETP;
- c. provide the trading name of the ETP where applicable;
- d. not use 'university'; and
- e. ensure the name does not offend, demean, defame, or discriminate against particular persons, groups, or organisations.

#### **CRITERION 2: OWNERSHIP**

BQA seeks to verify that the applicant seeking to establish an education and training facility has the capacity to achieve the objectives stated in the application.

#### The applicant shall:

- a. provide the name(s) of the person(s) legally and financially responsible for the proposed ETP and shall ensure that the name(s) is the same as and/or partly includes those listed in relevant Articles of Association (or similar) required for the registration of a company, society or trust;
- b. show that the person(s) initiating the project is also (in whole or in part) the one with legal and financial responsibility for the proposed ETP;
- c. produce Security clearance report;
- d. produce affidavit to show that the named person(s), being the holder of professional qualifications, has not been disqualified or suspended from practicing the trade or skill in Botswana or any other country, by order of a competent authority;
- e. produce affidavit to show that the named person(s) has not been adjudged or otherwise become insolvent or bankrupt under any law in any country; or provide affidavit to show that the named person(s) have been rehabilitated or discharged on account of insolvency or bankruptcy where applicable;



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- f. produce affidavit to show that the named director(s) have not served as director(s) for an ETP which has had its registration and accreditation revoked by the Authority in the last three years;
- g. produce evidence to show that the named person(s) has not made an assignment to, or arrangement or composition with creditors that has not been rescinded or set aside; and
- h. produce certified copies of identity documents.

#### **CRITERION 3: VISION, MISSION AND STRATEGIC PLANNING**

BQA seeks to establish that the ETP has a clearly stated mission and vision with goals and priorities which are responsive to its local, national and international context and that there are strategies in place for the realization and monitoring of these goals and priorities.

#### The applicant shall:

- a. provide a clear vision, mission and purpose with goals and priorities, which are responsive to its local, national and international context;
- b. show that there are strategies in place for the realization and monitoring of these goals and priorities;
- c. ensure there is clarity of processes for translating vision into a strategic plan, risk management and plan for procurement of resources for implementation;
- d. show there is clarity of responsibilities and levels of accountability for strategy implementation and monitoring;

#### **CRITERION 4: MANAGEMENT OF THE ETP**

BQA seeks to establish that the proposed ETP will have access to sound guidance, direction, and management of its day to day and long term affairs and that the management has the right experience and competencies to manage an ETP.

#### The applicant shall:

- a. make available an organisational chart and associated duty statements or terms of reference showing lines of authority, responsibilities and allocations of functions and accountabilities for every proposed management position within the proposed organisation;
- b. show that at least one position is assigned to a person capable of providing educational leadership;
- show that the position that is assigned responsibility of educational leadership is enabled by the
  organisational structures, responsibilities and accountabilities to act decisively to protect and
  enhance the provision of quality educational services;
- d. show that senior management role descriptions include provisions requiring the establishment and maintenance of educational quality;
- e. provide Management team's CVs and job descriptions

#### **CRITERION 5: SCOPE OF ACCREDITATION**

BQA seeks to establish that the rationale for the establishment of the ETP and provision of the proposed services are responsive to government policies; that the establishment of the ETP is clearly aligned with the development needs of Botswana and its people. In this context, the applicant shall define the scope of the



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accreditation in terms of fields, subfields, domains and NCQF levels applied for. The applicant shall:

- a. define the scope of accreditation in terms of the learning fields
- b. provide needs assessment report based on labour market needs or human resource development sector plans; and
- c. provide documented evidence of support from identified stakeholders.



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#### **CRITERION 6: QUALITY MANAGEMENT**

BQA has to be satisfied that the applicant endeavours to ensure that effective quality management is the overarching principle in the business of education and training.

The applicant shall ensure that:

- a. there is a policy on Quality Management System;
- b. the institutional quality management policy adequately provides for all key areas of operation (Finance, Administration and Training).
- c. there is provision for ensuring that the objectives and mechanisms for quality management within each functional area of the ETP are consistent with the institutional vision and strategic priorities;

#### **CRITERION 7: RECORDS MANAGEMENT SYSTEM**

BQA requires that the applicant maintains accurate documents, records and data.

The applicant shall:

- a. ensure there is a records management policy which clearly indicates provision for access, security, confidentiality, retention, disposal, etc;
- b. ensure the records management system provides for the nature and scope of operation of the ETP;
- c. ensure the proposed records management system is consistent with quality standards and principles characteristic of systems used in ETPs;
- d. have off-site documents backup arrangements (including but not limited to cloud, Google drive, document banks etc.)
- e. ensure there is a document control system and all key documents are to be centrally controlled and version numbers and revision status indicated.

#### **CRITERION 8: FINANCIAL VIABILITY AND MANAGEMENT**

BQA requires the applicant to verify financial viability and proof of engagement in fiscal planning and budgeting. The plans should promote intended goals and objectives.

The applicant shall:

- have a local bank account (does not apply to public ETPs whose finances are controlled by Botswana Government);
- b. ensure that the financial plan presented spans a minimum of three (3) years;
- c. ensure that the financial plan and projections are realistic, given the stated goals and objects of the ETP;
- d. provide a financial statement or letter of guarantor signed off by a registered accountant;
- e. have a policy and clear processes for procurement planning, budgeting and expenditure monitoring and control with clarity of roles and responsibilities as well as levels of accountability;
- f. have a refund policy for protecting the financial interests of learners;
- g. ensure that there are arrangements for annual internal and external financial audits to keep track of the

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ETP's financial condition and control over its finances.

#### **CRITERION 9: HUMAN RESOURCES**

BQA requires that the proposed ETP has adequate human resource capacity to conduct its business and achieve its mission and goals.

The applicant shall show that:

- a. there is a clear policy on recruitment and selection of staff which provides for equality of
  opportunities and inclusive practice; the policy provides adequately for recruitment of teaching staff
  with relevant qualifications required for the scope of services proposed;
- b. there is provision for compliance with relevant legislation regarding the recruitment, selection and appointment welfare, occupational health and safety of staff;
- c. there is a policy on localization (where applicable);
- d. there is a staff performance appraisal system which is consistent with labour laws;
- e. the ETP has documented conditions of service which are consistent with relevant legislation;
- f. there is a clear organisational structure with clear roles and responsibilities and well defined levels of accountability across all functional areas of the ETP;
- g. there is provision for regular review of the effectiveness of the implementation of the human resource recruitment, development and management policies of the ETP (Where applicable)
- h. staff to learner ratios are appropriate for the proposed learning programme.

#### **CRITERION 10: PHYSICAL RESOURCES**

BQA seeks to establish whether the applicant has or will have adequate and appropriate, physical resources.

The applicant shall show that:

- a. there is a clear policy on planning for, procurement, utilisation and maintenance of physical resources;
- b. the proposed site has a land board certificate/lease/title deed;
- c. the size of land or premises available is sufficient for the proposed project where the training place is a fixed place.

#### **CRITERION 11: SAFETY, HEALTH AND THE ENVIRONMENT**

BQA requires that the ETP operates within an environment that has the capacity to cater for and adhere to safety, health and the environmental (SHE) standards. The safety of learners, staff and guests is the primary responsibility of the ETP.

The applicant shall ensure that:

- a. there is a safety, health and the environment policy that is consistent with relevant legislation and regulatory requirements;
- b. there is a structure for coordinating the implementation of the policy on safety, health and the environment they have complied with the minimum safety, health and environment quality standards of a Competent Authority (SHE certificate or report);



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- c. there is provision for adherence to legislative requirements related to general environmental hygiene including handling and disposal of waste;
- d. the ETP has clear evacuation procedures to be displayed in strategic areas for all to see;
- e. there is provision for signage within the ETP including location of emergency exit and assembly points;
- f. there is provision for adequate firefighting equipment and opportunity to train personnel on first-aid;
- g. there is provision for internal and external health and safety inspection; and
- h. the ETP has provision for processes for of SHE hazard identification and risk assessment of defects or potential hazards and for prompt mitigation action to ensure consistent compliance with institutional policy and relevant legislation.

#### **CRITERION 12: ADMISSIONS, ACCESS AND EQUITY**

BQA requires that the ETP has policies on admissions, access and equity in order to uphold the fundamental entitlements of all learners. It is also important that the ETP provides prospective learners with adequate and accurate information about the learning programmes they wish to enroll for in order to make informed decisions. The ETP should ensure that learners are enrolled for learning programmes in which they have pre-requisite knowledge to achieve the set learning outcomes.

#### The applicant shall:

- a. (a) ensure there is a policy on admission and enrolment of learners which
  - i) provides information on entry and selection criteria;
  - ii) ensure that there are no barriers for prospective learners in their admission regarding disability, disadvantaged backgrounds, gender, ethnicity, racial, or religious groups etc;
- b. provide written information on total programme costs and other financial commitments to the learner prior to enrolment;
- c. provide information on details of programme structure, and duration.

#### **CRITERION 13: PROTECTION OF ENROLLED LEARNERS**

The ETP should have in place a policy on learner withdrawal and refund of fees to ensure that all learners are fairly reimbursed if a course fails to commence or fails to meet programme delivery requirements. The ETP should put in place arrangements to ensure that if a programme of education and training ceases prematurely, learners will be refunded.

#### The applicant shall:

- a. provide the arrangements for protection of enrolled learners which must be in accordance with BQA protection of enrolled learners guidelines; and
- b. provide information on how these arrangements will be made accessible to prospective learners prior to enrolling them or accepting payment.

#### CRITERION 14: LEARNING PROGRAMME DEVELOPMENT AND DELIVERY

BQA aims to ensure that there are systems in place for learning programme development, delivery and evaluation. Therefore there should be policies that ensure a sound foundation for attaining high standards and quality in delivery of learning programmes.



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The applicant shall ensure that there is a policy which as a minimum should cater for the following: a) programme design which details the following:

- needs assessment
- · engagement with industry and relevant key stakeholder groups
- job/task analysis
- outcomes-based approach
- · comparability and articulation of learning programmes and qualifications registered on the NCQF
- · alignment to prescribed NCQF level descriptors
- · quality assurance processes
- · equity and access
- resources for learning programme delivery
- · programme implementation and monitoring
- frequency of learning programmes review and evaluation

b) learning programme development and approval structures.

#### **CRITERION 15: LEARNING PROGRAMME REVIEW AND EVALUATION**

BQA aims to ensure that there are systems in place for learning programme review and evaluation. Therefore there should be policies that ensure a sound foundation for attaining high standards and quality in review of learning programmes.

The applicant shall ensure that:

- a. there is a clear policy, system and procedures for learning programme review and evaluation (to include the review process which covers inputs, processes and outputs).
- b. there is clarity of roles and responsibilities and levels of accountabilities of stakeholders in learning programme review and evaluation;
- c. show that the mode of delivery is consistent with the stated aims, goals and objectives of the ETP;
- d. there is provision for involvement of learners, graduates and other key stakeholders in the review and evaluation of learning programmes;
- e. the frequency of learning programmes review and evaluation is consistent with the policies of the ETP

#### **CRITERION 16: ASSESSMENT**

BQA seeks to establish that the ETP has made a provision for ensuring assessment requirements are met for all learning programmes that they plan to deliver

The applicant shall:

- a. have a policy on assessment which provides adequately for the implementation of outcomes-based assessment system.
- b. have a process for ensuring that assessment used to give feedback to learners for the improvement of learning and Assessment practice.
- c. ensure there is provision for fair and regular feedback to learners on progress and final achievement.



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#### SECTION C: ETP REGISTRATION AND ACCREDITATION PROCESS

#### 1.1 Submission of Application

A customer who is ready to apply will complete an application form that will be accompanied by documents stipulated by this Criteria and Guidelines. Most of the documents that are required are policy documents and each policy area must address the following as a minimum

- introduction or rationale
- · policy statements;
- · statements of procedures to be followed in relation to the policies;
- · resource allocations:
- · associated documents
- · accountabilities; and
- evaluation and review mechanisms.

Application documents will be checked for completeness against a Registration & Accreditation Checklist, and a payment invoice prepared to enable the customer to pay for the application.

#### 1.2 Acknowledgement of receipt of application

The Authority will acknowledge receipt of complete application and capture it on its database.

#### 1.3 Desk Evaluation

The Authority will conduct desk evaluation on application documents to satisfy itself that the application meets specific requirements, and may request for additional information from the applicant.

#### 1.4 Validation

The RAO will undertake validation at the ETP and will produce a validation report

#### 1.5 Consideration of the report

The recommendation will be processed through the BQA Management of the Quality Assurance Committee (MQAC) to make a decision on the application.

#### 1.6 Decision of registration and accreditation

Following consideration of recommendation, relevant structure within the Authority will make the decision, and the applicant will be notified about the decision. Where registration and accreditation has been granted a certificate will be issued to the applicant within 30 days.

#### 1.7 Appeals

An applicant may submit a written letter for appeal within 14 days of receipt of the decision letter as per the BQA Appeals Procedure.



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#### SECTION D - POST REGISTRATION AND ACCREDITATION ACTIVITIES

To maintain its registration and accreditation, an ETP must continue to comply with the Act and the Regulations. The primary responsibility for managing compliance lies with the ETP itself, as part of its on-going self-assessment.

#### 1.1 ADVERTISING AND USE OF BOA LOGO

Permission for the use of the logo by registered and accredited ETPs will be granted by the Chief Executive Officer of BQA after a written request before the printing or publication of any commercial or non-commercial material.

BQA will respond in writing approving or disapproving use of the logo and will guide the ETP on acceptable use of the logo. ETPs are reminded that the BQA logo cannot be used on the certificates they award.

#### 1.2 LEARNING PROGRAMME ACCREDITATION

An ETP that has been granted Registration and Accreditation should submit an application for accreditation of learning programmes within 12 months. This application will be made in the prescribed application form and it will be in accordance to the scope of accreditation that would have been granted with registration and accreditation of ETP.

#### 1.3 INSTITUTIONAL AUDIT

The Authority shall conduct audits of registered and accredited ETPs at least midway through the lifecycle of the registration and accreditation. The audit process is outlined in Quality Assurance Standard 4 – Criteria and guidelines for Institutional Audits.

The ETP will be expected to submit a self-evaluation report three months prior to an audit. The report should be compiled in accordance with the Guidelines for Development of Self Evaluation Report available at BQA. The information contained in the report will be used to guide the audit.

Following the audit, BQA will develop an audit report based on the findings. The audit report will detail judgement as to the level of confidence placed in the ETP's quality management system and its implementation. Such judgement may be expressed as 'confidence', 'limited confidence' or 'no confidence' as stipulated in the Criteria and Guidelines of Institutional Audit.



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1.4 ANNUAL REPORT

BQA (Registration & Accreditation of ETPs) Regulations, 2016 Regulation 15, sub-regulation (1) requires ETPs to submit annual reports in accordance with the Authority's Annual Reporting Policy. ETPs are required to submit their annual reports by end of June, every year.

ETPs shall submit the annual report as prescribed by the Authority, using the Annual Report template available at BQA.

#### 1.5 RENEWAL OF REGISTRATION AND ACCREDITATION

An ETP who wishes to remain registered and accredited shall, at least six (6) months before the period of registration and accreditation expires, apply for renewal of registration and accreditation.

An application for renewal shall be made to the Authority on the Application Form for Renewal of Registration and Accreditation of ETPs.

The application shall be accompanied by a non-refundable fee and relevant documentation and information.

#### 1.6 NOTIFICATION OF SIGNIFICANT CHANGES

Major changes to institutional arrangements have the potential to impact on the ETP's capacity to meet the requirements in the QAS 1 and must be reported to BQA. Major changes may be planned or due to circumstances which are unplanned. If any changes in circumstances of the ETP occur or changes are proposed or likely, an ETP should notify BQA using the applicable form. The notification should be done as early as possible to confirm the process to be followed and the level of approval required.

Significant changes include the following, but not limited to:

- a. a change in ownership;
- b. a change in legal status;
- c. a decision to cease operations;
- d. a change in location of sites used;
- e. a change in the composition of the governing body;
- f. a change in senior management or senior academic personnel;
- g. a change in funding sources;
- h. a change in any franchising or partnership arrangements;
- i. an increase or decrease in enrollment of more than 10 %;
- a change in staffing status;
- k. the opening of a new site locally and outside Botswana; and
- I. a change in the mode of delivery of any programme or course and assessment.

#### 1.7 REVOCATION OF REGISTRATION AND ACCREDITATION

- 1.7.1 The Authority may revoke registration and accreditation of an ETP where:
- a. the ETP has failed to meet the requirements for registration and accreditation or



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- b. the ETP has failed to submit its annual report in accordance with the Authority's annual reporting policy.
- 1.7.2 Where the Authority decides to revoke the registration and accreditation of an ETP, it shall
- a. issue a written notice to the governing body of the ETP, stating that registration and accreditation requirements referred to under the regulations are no longer being met and giving grounds for the findings: and
- b. grant the ETP a period of time, to be determined by the Authority, within which to comply with the registration and accreditation requirements.